## Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DEAE-00 CIAE-00 INR-07 JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-06 OMB-01 AID-05 IGA-02 /070 W

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R 071105Z DEC 76 FM AMEMBASSY ISLAMABAD TO SECSTATE WASHDC 8936 INFO AMCONSUL KARACHI AMEMBASSY ANKARA USMISSION GENEVA

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E.O. 11652: N/A TAGS: SNAR, PK,

SUBJECT: NARCOTICS TRAINING FACILITIES

REFERENCE: STATE 284346

- 1. ITEMIZED BELOW ARE THE EMBASSY'S RESPONSE TO THE QUESTIONS POSED IN REFTEL, PARA FIVE.
- 2. QUESTION A: DO HOST GOVERNMENT AGENCIES HAVE A NARCOTICS TRAINING PROGRAM? ANSWER: THREE UNITS OF THE PAK GOVERNMENT HAVE OFFERED NARCOTICS TRAINING OR ARE INTERESTED IN IT:
- (1) PNCB: THE NARCOTICS CONTROL BOARD AS THE ONLY
  AGENCY INVOLVED SOLELY IN NARCOTICS ENFORCEMENT HAS A BASIC
  TRAINING PROGRAM RUN ON AN AD HOC BASIS. YOUNG MEN ARE
  RECRUITED IN GROUPS AND PROVIDED BASIC TRAINING MODELED ON
  TRAINING RECEIVED FURING DEA AND UN IN-COUNTRY BASIC
  PROGRAMS. THE PROGRAM IS GIVEN ONLY WHEN NEEDED FOR A
  GROUP OF NEW OFFICERS. IT HAS BEEN OFFERED ONLY ONCE
  TO ABOUT TWENTY-FIVE OFFICERS, AS TWO DEA COURSES AND ONE
  UN COURSE MET EARLIER REQUIREMENTS. PNCB PLANS TO DEVELOP,
  WITH ASSISTANCE FROM DEA/PAKISTAN, A SMALL INSTRUCTOR CORPS
  CAPABLE OF MEETING PNCB'S TRAINING REQUIREMENTS.

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(2) CUSTOMS: PAK CUSTOMS HAS ITS OWN TRAINING SCHOOL AT LAHORE BUT HAS YET TO OFFER A REGULAR NARCOTICS SEGMENT

IN ITS TRAINING. CUSTOMS HAS INFORMALLY ACCEPTED AN OFFER BY DEA/PAKIUSAN TO DEVELOP A NARCOTICS SEGMENT. DEA/PAKISTAN IS PREPARING THIS COURSE, AND TRAINING AIDS AND MATERIALS ARE AVAILABLE FROM U.S. CUSTOMS AND DEA/WASHINGTON.

- (3) POLICE: THE POLICE TRAINING ACADEMY NEAR ISLAMABAD HAS FROM TIME TO TIME UTILIZED DEA AGENTS OR VISITING U.S. TRAINING TEAMS TO OFFER LIMITED TRAINING BUT THIS HAS NOT OCCURRED ON A REGULAR BASIS. AN ACADEMY COMMANDANT WHO EXPRESSED PERSONAL INTEREST IN A NARCOTICS SEGMENT HAS MOVED TO OTHER WORK.
- 3. QUESTION B: DO THESE AGENCIES PROVIDE NARCOTICS TRAINING AS PART OF LAW ENFORCEMENT TRAINING PROGRAMS? ANSWER: SEE RESPONSE TO PART A ABOVE
- 4. QUESTION C: WHAT GENERAL LAW ENFORCEMENT TRAINING FACILITIES EXIST? ANSWER: PAKISTAN HAS A CENTRAL POLICE TRAINING ACADEMY LOCATED NEAR ISLAMABAD WHICH OFFERS REGULARLY SCHEDULED POLI E TRAINING AT BASIC, MIDDLE AND SENIOR ENFORCEMENT LEVELS. SPECIALIZED COURSES ARE OFFERED WHEN REQUIRED. THE PNCB COURSE MENTIONED ABOVE AND DEA/CUSTOMS IN-COUNTRY TRAINING HAVE USED THIS FACILITY. PAKISTAN CUSTOMS HAS ITS OWN TRAINING SCHOOL IN LAHORE WHICH PROVIDES GENERAL CUSTOMS TRAINING. THE COAST GUARD AND PROVINCIAL TAX & EXCISE DEPARTMENTS ALSO PROVIDE SOME TRAINING.
- 5. QUESTION D: WHAT TRAINING HAVE INSTRUCTORS OF THESE FACILITIES HAD AND WHAT ARE THEIR CAPABILITIES FOR NARCOTICS INSTRUCTION? ANSWER: PNCB TRAINING IS CONDUCTED BY A SENIOR OPERATIONS OFFICER WHO HAS HAD DEA IN-COUNTRY AND U.S. TRAINING. DUE TO HIS OWN PERSONALITY AND BACKGROUND, HE IS HIGHLY CAPABLE TO CONDUCT BASIC TRAINING. HE IS ASSISTED BY A FEW OTHER OFFICERS WHO HAVE HAD THE DEA IN-COUNTRY COURSE AND WHO HAVE PARTICIPATED IN THE ADD-ON INSTRUCTOR TRAINING SEGMENT OF U.S. CUSTOMS IN-COUNTRY TRAINING. POLICE AND CUSTOMS INSTRUCTORS ARE SENIOR OFFICERS WHO ARE ASSIGNED TO THE TRAINING SCHOOLS FOR LIMITED OFFICIAL USE

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A SPECIFIED PERIOD, AUGMENTED BY OFFICERS AND ACADEMICIANS WHO LECTURE ON SPECIFIC TOPICS. NONE OF THE POLICE AND FEW, IF ANY, CUSTOMS INSTRUCTORS HAVE RECEIVED NARCOTICS TRAINING. WITHOUT OUTSIDE HELP, THEY COULD NOT PROVIDE ADEQUATE NARCOTICS TRAINING.

6. QUESTION E: WHAT NARCOTICS TRAINING HAS BEEN PROVIDED TO THEM WITHIN THE PAST THREE YEARS? ANSWER: DEA HAS CONDUCTED TWO IN-COUNTRY COURSES AND HAS SENT THREE PAKISTANIS TO THE SIX WEEK U.S. COURSE. U.S. CUSTOMS HAS

CONDUCTED TWO IN-COUNTRY COURSES INCLUDING ONE INSTRUCTOR TRAINING ADD-ON. THE U.N. HAS CONDUCTED ONE BASIC COURSE IN-COUNTRY. THIS TRAINING HAS NOT BEEN AS EXTENSIVE AS IT MIGHT HAVE BEEN, DUE PRIMARILY TO SLIP-SHOD SELECTION PRACTICES IN PAKISTAN. FOR EXAMPLE, MANY OF THE PNCB AND CUSTOMS OFFICERS ALREADY TRAINED IN DEA COURSES WERE THEN PLACED IN THE U.N. AND THE U.S. CUSTOMS COURSES. THIS REPETITIVE TRAINING WAS UNNECESSARY AND WASTEFUL. THOSE SELECTED FOR THE U.S. CUSTOMS INSTRUCTOR TRAINING WERE NOT CHOSEN FOR INSTRUCTOR CAPABILITY OR AVAILABILITY BUT WERE THE BRIGHTEST STUDENTS IN THE BASIC CUSTOMS COURSE.

7. QUESTION F: WHAT ARE THE AVAILABLE MEASURABLE RESULTS OF LOCAL TRAINING PROVIDED THUS FAR? ANSWER: THE TRAINING PROVIDED TO DATE HAS BEEN INVALUABLE TO THE PAKISTAN

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ACTION NEA-10

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R 071105Z DEC 76 FM AMEMBASSY ISLAMABAD TO SECSTATE WASHDC 8937 INFO AMCONSUL KARACHI AMEMBASSY ANKARA USMISSION GENEVA

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NARCOTICS CONTROL PROGRAM. THOSE PROVIDED THEE U.S. FOR TRAINING IS A CTING REGIONAL DIR-

ECTOR FOR PNCB OF THE KEY NWFP PROVINCE, DIRECTS PNCB'S PERIODIC TRAINING PROGRAM AND IS IN THE OPINION OF DEA THE MOST CAPABLE PNCB ENFORCEMENT OFFICER. (AS OFTEN OCCURS IN DEVELOPING COUNTRIES, THE SECOND OFFICER IS MERELY AN AVERAGE ENFORCEMENT OFFICER WHILE THE THIRD, WHO GOT THE TRAINING TRIP AS A GOP REWARD, IS NO LONGER IN NARCOTICS WORK.) MEASURABLE RESULTS SUCH AS ARRESTS

## AND SEIZURES

ARE HARDER TO ASSESS AS THE FEW SIGNIFICANT
ARRESTS AND SEIZURES PRIOR TO OUR PROGRAM WERE USUALLY
ACCIDENTAL RATHER THAN PURSUED AND THEREFORE ALL NARCOTICS
ARRESTS AND SEIZURES DURING THE PAST THREE YEARS MIGHT
BE CLAIMED FOR THE TRAINING PROGRAM. HOWEVER, MOST
LALUI NARCOTICS CASES IN PAKISTAN ARE INITIATERJFROM
DEA INTELLIGENCE AND CARRIED THROUGH WITH CONTINUOUS
DEA ADVICE AND GUIDANCE. WE BELIEVE THIS CONTINUOUS
DEA GUIDANCE TO BE A MORE IMPORTANT FACTOR THAN TRAINING
BUT GUIDANCE WOULD HAVE BEEN VERY DIFFICULT WITHOUT
TRAINED PAKISTANI OFFICERS TO DIRECT.

8. QUESTION G: WOULD THE HOST GOVERNMENT ACCEPT A PROGRAM TO DEVELOP ITS OWN NARCOTICS ENFORCEMENT YRAIN-LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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ING PROGRAMS? ANSWER: THE PNCB HAS ALREADY ACCEPTED SUCH A PROGRAM OFFERED BY OUR DEA SAIC AND ARRANGEMENTS ARE BEIN MADE FOR IT. A DEA IN-COUNTRY COURSE NEXT SPRING WILL EMPHASIZE INSTRUCTOR DEVELOPMENT, WITH PNCB OFFICERS WORKING ALONGSIDE DEA INSTRUCTORS DURING THE COURSE. ONCE ITS TRAINING PROGRAM IS DEVELOPED, THE PNCB PLANS TO EXTEND IT TO OTHER AGENCIES INVOLVED IN NARCOTICS CONTROL. PAKISTAN CUSTOMS HAS TENTATIVELY ACCEPTED A SIMILAR OFFER WHICH WILL BE DEVELOPED BY THE DEA SAIC AND MISSION TEAM.

9. QUESTION G: WHAT ARE THE MISSION'S RECOMMENDATIONS AS TO THE BEST APPROACH WHEREBY THE U.S. COULD ASSIST IN IMPROVING EXISTING LOCAL NARCOTICS TRAINING CAPABILITIES? ANSWER: THE MISSION BELIEVES THAT THE COURSE ON WHICH WE ARE PRESENTLY EMBARKED OFFERS THE BEST APPROACH TO DEVELOP PAKISTAN'S NARCOTICS TRAINING CAPABILITIES. THIS INVOLVES, FIRSTLY, A DEA IN-COUNTRY BASIC COURSE FOJTHE PNCB DURING WHICH POTENTIAL PAKISTANI PNCB INSTRUCTORS WORK ALONG WITH DEA INSTRUCTORS. THEN, SECONDLY, THE PNCB WILL STAGE ITS OZU COURSES WITH OUR DEA AGENTS STATIONED HERE AVAILABLE TO ADVISE AND ASSIST. THIRDLY. WE WOULD WORK WITH PAKISTAN CUSTOMS TO DEVELOP A NAR-COTICS SEGMENT IN ITS TRAINING AND ENCOURAGE PNCB TO OFFER ITS INSTRUCTION TO OTHER AGENCIES. ONLY AFTER PAKISTAN HAS ACQUIRED THE BASIC TRAINING CAPABILITY SHOULD WE CONSIDER MORE ADVANCED OR SPECIALIZED TRAINING WHICH MIGHT REQUIRE SOME INSTRUCTOR DEVELOPMENT TRAINING IN THE U.S.

10. QUESTION I: WHAT IS THE FEASIBILITY, PROBABILITY AND CAPABILITY OF THE HOST COUNTRY CONDUCTING REGIONAL TRAINING? ANSWER: PAKISTAN IS SOME YEARS AWAY FROM BEING CAPABLE OF PROVIDING REGIONAL TRAINING FACILITIES. OPERATIONALLY,

PAKISTAN HAS ONLY JUST BEGUN TO ESTABLISH A NARCOTICS ENFORCEMENT PROGRAM AND HAS DIFFICULTY RECRUITING EXPERIENCED SENIOR POLICE OR OTHER ENFORCEMENT OFFICERS INTO THIS FIELD. PERHAPS IN A FEW YEARS THIS COULD BE REASSESSED. A MORE PRACTICABLE SUGGESTION FOR THIS REGION WOULD BE A U.N., COLOMBO PLAN OR U.N. REGIONAL COMMISSION SPONSORED NARCOTICS ACADEMY WITH MULTINATIONAL LIMITED OFFICIAL USE

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INSTRUCTORS. PAKISTAN MIGHT BE CAPABLE OF PROVIDING PHYSICAL FACILITIES AND ADMINISTRATIVE SUPPORT FOR THIS TYPE OF INSTITUTION. PAKISTAN WOULD BE A MORE COMFORTABLE CULTURAL MILIEU FOR MUSLIMS FROM THIS REGION THAN A LOCATION IN EUROPE OR NORTH AMERICA. THIS COULD ALSO SERVE TO STIMULATE NARCOTICS CONTROL ACTIVITIES IN PAKISTAN.

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: NARCOTICS, PERSONNEL TRAINING, PROGRAMS (PROJECTS)

Control Number: n/a Copy: SINGLE Draft Date: 07 DEC 1976 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: saccheem
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976ISI AMA12518

Document Number: 1976ISLAMA12518
Document Source: CORE
Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: N/A Errors: N/A Film Number: D760452-0785 From: ISLAMABAD

Handling Restrictions: n/a

Image Path:

Legacy Key: link1976/newtext/t19761267/aaaacfsg.tel Line Count: 243 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION NEA

Original Classification: LIMITED OFFICIAL USE Original Handling Restrictions: n/a Original Previous Classification: n/a

Original Previous Handling Restrictions: n/a

Page Count: 5

Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE

Previous Handling Restrictions: n/a Reference: 76 STATE 284346 Review Action: RELEASED, APPROVED Review Authority: saccheem

Review Comment: n/a Review Content Flags: Review Date: 14 MAY 2004

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <14 MAY 2004 by woolflhd>; APPROVED <07 SEP 2004 by saccheem>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MÁY 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: NARCOTICS TRAINING FACILITIES

TAGS: SNAR, PK To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006